November 14, 2011

Financial Crimes Enforcement Network
Department of the Treasury
Regulatory Policy and Programs Division
P.O. Box 39
Vienna, VA 22183

Electronically: http://www.regcomments@fincen.gov
Attention: BSA Required Electronic Filing

Re: Agency Information Collection Activities; Proposal That Electronic Filing of Bank Secrecy Act (BSA) Reports Be Required; Comment Request (31 CFR Chapter X)

The New York State Society of Certified Public Accountants, representing more than 28,000 CPAs in public practice, industry, government and education, welcomes the opportunity to comment on the above captioned release.

The NYSSCPA’s Anti-Money Laundering and Counter Terrorist Financing Committee deliberated the proposed rule and prepared the attached comments. If you would like additional discussion with us, please contact Sean M. O’Malley, Chair of the Anti-Money Laundering and Counter Terrorist Financing Committee, at (212) 720-5573, or Ernest J. Markezin, NYSSCPA staff, at (212) 719-8303.

Sincerely,

Richard E. Piluso
President

Attachment
NEW YORK STATE SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

COMMENTS ON

AGENCY INFORMATION COLLECTION ACTIVITIES; PROPOSAL THAT ELECTRONIC FILING OF BANK SECRECY ACT (BSA) REPORTS BE REQUIRED; COMMENT REQUEST (31 CFR CHAPTER X)

November 14, 2011

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Anti-Money Laundering and Counter Terrorist Financing Committee

Agency Information Collection Activities; Proposal that Electronic Filing of Bank Secrecy Act (BSA) Reports be Required; Comment Request
(31 CFR Chapter X)

We agree with the Financial Crimes Enforcement Network’s (“FinCEN’s”) proposal to amend and revise the relevant Bank Secrecy Act (“BSA”) regulations regarding Electronic Filing of Bank Secrecy Act Reports. We recognize that in this electronic age, there is no reason why these reports should not be filed electronically and that this requirement will help to conserve our nation’s natural resources by eliminating the use of paper documents.

FinCEN has invited comments on the following points:

(a) Whether the collection of information only by electronic means is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility;

The collection of the data that comes from BSA reports is able to be used most when it has been recorded and stored in an electronic format. The ability to search and sort for key words (or names) between multiple filed reports and the ability to collate multiple reports from different filers that include the same entities or individuals being reported on greatly enhances the value of the data being provided by these reports.

The FinCEN database currently provides law enforcement with leads and clues to potential wrong doing. Electronic filing should reduce the time lag between the time a suspicious activity report (“SAR”) or Currency Transaction Report (“CTR”) is filed and the time it is disseminated. From a law enforcement perspective, this time lag allows the potential wrong doer time to either continue the suspicious activity or to abscond by the time law enforcement is aware of the suspicious activity.

(b) The accuracy of the agency’s estimate of the burden of the collection of information;

It is a reasonable assumption that all domestic entities that are subject to the BSA have at a minimum, access to a computer and to the Internet. As long as the agency provides a simple, secure on-line Internet facility for the occasional filer, the burden of collecting this information for the filer should not be impacted and the burden on FinCEN should be reduced greatly.
(c) Ways to enhance the quality, utility, and clarity of the information to be collected;

The requirement for electronic filing will reduce the need for a data entry “middle man” between the financial institution filers and law enforcement users of BSA reports. Paper documents are prone to misspellings and other inputting errors by FinCEN personnel who are not associated with the initial filing. FinCEN should consider making the electronic filing system simpler for the filer to review the information that is input so that errors can be spotted before the report is filed. A reduction in errors in spelling and other incorrect information within BSA reports will make it easier for users to trace information from related subjects.

The narrative section of an SAR is one of the most important tools for law enforcement, and is one which is in need of having its information clarified. Ways to accomplish this would be to properly separate paragraphs within the narrative so that the reports can be read in the same fashion they were written by the filer. Also, allowing the filer the ability to add graphs, linked files (such as schedules of suspicious transactions including wire transfers) and other non-text information to this section would give users a better understanding of the suspicious activity listed within the narrative.

(d) Ways to minimize the burden of the collection of information on respondents (filers), including through the use of automated collection techniques or other forms of information technology;

The reduced need for administrative personnel to key in paper returns will save the agency resources that can be used in other ways to improve the electronic filing system. At the same time, electronic filing will reduce the number of people with access to the BSA reports. This will serve the purpose of increasing the security of the information.

(e) The practicality of utilizing external Internet facilities or service providers to occasionally file BSA reports;

For the occasional filer, an on-line capability should be available. For larger batch filers, FinCEN should consider providing a free batch software solution to assist in making the filings more uniform. In both scenarios, the incremental cost to the filer should be relatively small. The major cost in preparing the BSA filings is in the analysis and preparation of the narrative; not in its actual filing.

(f) Estimates of capital or start-up costs and costs of operation, maintenance, or purchase of services to provide information by filers that currently do not have Internet access;

We defer comment on this item.
(g) The enhanced security of sensitive information and significant cost savings of electronic filing.

The online portion of this system will be a major target for hackers and other cyber-terrorists. The enhanced security and diligence of FinCEN will be a requirement for this system to be trusted and useful. If compromised, it may be difficult to regain the trust in the system and the quality of data.